

State of Alaska FY2004 Governor's Operating Budget

Department of Public Safety Criminal Investigations Bureau Component Budget Summary

Component: Criminal Investigations Bureau

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Component Mission

The mission of the Division of Alaska State Troopers is to preserve the public peace and to protect life and property.

Component Services Provided

The Criminal Investigation Bureau component is comprised of the Statewide Criminal Investigation Unit, Statewide Drug Enforcement Unit, and the Criminal Intelligence Unit. The purpose of these units is to develop and deploy expertise necessary to effectively investigate serious crimes including illegal drug and alcohol trafficking. These three units provide the following services:

1. Assist federal, state and local criminal justice agencies requiring specialized investigators and/or techniques
2. Investigate unattended deaths and homicides
3. Investigate serious felony physical assaults
4. Document & disseminate information regarding homicides
5. Drug and Alcohol Enforcement
6. Investigate sexual assault and child exploitation
7. Storage and dissemination of criminal intelligence information

STATEWIDE CRIMINAL INVESTIGATIONS UNIT (SCIU):

The White Collar Crimes Section is comprised of one AST sergeant and two AST investigator positions. During FY2002, this section investigated 22 complex fraud investigations representing a more than 50% increase over FY2001. The White Collar Crimes Section routinely provides assistance to the Department of Law, Office of Special Prosecutions and Appeals, District Attorneys' offices throughout the state and various federal agencies such as the IRS, FBI, the U.S. Postal Service, the U.S. Secret Service, and U.S. Attorney's Office. The advent of computer use in perpetrating, fostering and concealing criminal conduct has become a reality. The White Collar Crimes Section continues its forensic analysis of electronic evidence seized from computers and other data storage devices.

The Major Crimes Section is comprised of one AST Sergeant and seven AST investigator positions. This section is responsible for the investigation of homicides, sexual assaults, and other serious crimes against person(s) statewide. The unit was involved in 528 cases during FY2002, an increase of 149 cases over FY2001. This unit is the backbone of the Criminal Investigations Bureau; handling calls for assistance from nearly every law enforcement entity within Alaska in addition to the investigative efforts undertaken by the team members themselves.

The Missing Persons Section is comprised of one AST investigator who tracks the disappearance of juveniles and adults. This section also manages several computer-assisted programs, which aid in the centralization of missing persons clearinghouse information and serves as a repository for information regarding unidentified human remains. During FY2002, there were 190 requests for the research of information, interviews or attempts to locate missing persons. This section also received 3,921 missing person notices to the statutorily required Missing Persons Clearinghouse, which is a slight decrease from FY2001.

The Missing Persons Section also manages the statutorily required Alaska Homicide Registry and coordinates with the FBI's Violent Criminal Apprehension Program (VICAP).

The Statewide Criminal Investigation Unit also:

- Coordinates the availability of crisis negotiators and the Negotiator Response Team (NRT).
- Provides personnel to staff the Special Emergency Reaction Team (SERT).
- Provides personnel to staff the Tactical Dive Unit (TDU) to respond to critical incidents requiring specialized equipment and training.

- Provides polygraph examiners, coordinates the availability of department polygraph operators to assist Alaska law enforcement agencies in conducting criminal specific examinations, as well as conduct pre-employment examinations for DPS applicants.

STATEWIDE DRUG ENFORCEMENT UNIT (SDEU)

Provides experienced administrative and investigative specialists to manage and investigate allegations of illegal drug and alcohol activity. This includes the detection and investigation of clandestine methamphetamine laboratories, large shipments of cocaine, and the transportation and sale of illegal alcohol in local option communities throughout the State of Alaska.

Coordinates illegal drug and alcohol investigations to facilitate aggressive prosecution by various federal, state and local criminal justice agencies.

Supervises the Western Alaska Alcohol and Narcotics Team (WAANT) comprised of one AST Sergeant and two AST investigators in Anchorage; two AST investigators and one Bethel Police Department officer in Bethel; one AST investigator working with two Kodiak Police Department officers in Kodiak; one Kotzebue Police Department officer in Kotzebue; and one AST investigator and one Soldotna Police Department investigator in Soldotna.

Supervises the Southeast Alaska Narcotics Enforcement Team (SEANET) based in Juneau, to include one AST Sergeant, one Juneau Police Department Sergeant, and one Juneau Police Department officer. Provides oversight to the Southeast Alaska Chiefs of Police Against Drugs (SEACAD) combating illegal drugs in the Southeast region of the state.

Supervises the Mat-Su Valley Narcotics Enforcement Team based in Wasilla, to include one AST Sergeant, two AST investigators, one Wasilla Police Department officer, one Palmer Police Department officer, and three National Guard Counter Drug Support Program (CDSP) personnel.

Supervises the Fairbanks Area-wide Narcotics Team, to include one AST Sergeant, two AST investigators, and one Fairbanks Police Department officer. The team works very closely with the a special agents assigned to the region by the Federal Drug Enforcement Administration (DEA).

Supervises the Alaska Interdiction Task Force which consists of one AST Sergeant, one AST investigator, one Airport Safety officer, three National Guard Counter Drug Support Program (CDSP) personnel (two with scent detection canines), and various special agents of the Drug Enforcement Administration (DEA) who rotate through this team.

CRIMINAL INTELLIGENCE UNIT (CIU)

The Criminal Intelligence Unit is comprised of one AST investigator, three AST civilian personnel and one member of the Alaska National Guard, Counter Drug Support Program (CDSP). This unit handled 304 investigative cases in FY2002. In addition, the unit responded to approximately 275 inquiries for additional information from foreign, federal, state and local agencies per month. The emphasis of the unit changed somewhat as a result of the events surrounding September 11th, from drug intelligence inquiries to terrorist activity inquiries.

This unit manages numerous databases and computer assisted programs, which aid state, local and federal law enforcement agencies in the centralization and storage of criminal activity information. The CIU is presently co-located in the FBI building in Anchorage, which has allowed for a unique sharing of information between all law enforcement agencies in Alaska. There has been a substantial increase in the workload of this unit in support of the activities related to homeland security since the events of September 11, 2001. The unit directly supports several law enforcement organizations with homeland defense issues including the Joint Terrorism Task Force and the Anti-Terrorism Task Force.

Component Goals and Strategies

It is the goal and strategy of the statewide Criminal Investigations Bureau to:

Maintain the expertise of the statewide Criminal Investigation Unit (SCIU) - Attempt to staff, train and retain a cadre of experienced investigators to respond to, investigate, and solve serious cases involving homicide, felony assaults, sexual assault, sexual abuse, kidnapping, robbery, fraud, forgery, prisoner escape, arson, and police officer use of deadly force cases throughout Alaska.

Maintain a ready force of skilled investigators within the Statewide Drug Enforcement Unit (SDEU) - To staff, train and retain a team of experienced drug investigators to address illegal drug and alcohol smuggling, manufacturing, and trafficking throughout the state.

Continue to upgrade the equipment and computer software in the Criminal Intelligence Unit (CIU) necessary to maintain a centralized database of criminal information. Continue to staff, train and retain specialized research and analytical personnel to operate the Criminal Intelligence Unit, providing a valuable resource of intelligence to all Alaska Criminal Justice agencies.

- Detect violations of law and see that those responsible are held accountable in the appropriate legal forum.
- Attempt to deter crime through effective and aggressive enforcement that creates certainty of apprehension.
- Protect children, the weakest members of society, by detecting incidents of abuse and neglect, identifying offenders, and working in cooperation with courts and social service agencies to prevent reoccurrence.
- Help citizens to feel safe and secure in their homes and communities by maintaining public order and discouraging violations that impact citizens' quality of life.

Key Component Issues for FY2003 – 2004

While a number a vacancies within CIB have been filled, the level of expertise and experience is low. As training is made available and experience is gained, the skills of the unit will increase accordingly. Quality training is being sought at every opportunity.

Programs are being implemented to address the issue of illegal alcohol in local option communities to include Community Oriented Policing, enhanced and aggressive interdiction efforts, and dedicated investigative efforts.

Major Component Accomplishments in 2002

STATEWIDE CRIMINAL INVESTIGATIONS UNIT (SCIU):

NOTE: The following statistics are based on "fiscal" year as opposed to the "calendar" year statistics presented in the Performance Measures sections.

1. The nationwide clearance rate for murders is 69% as cited in the Dept. of Justice's 1999 Uniform Crime Report. The Alaska State Trooper's Statewide Criminal Investigations Unit in addition to all other State Trooper Detachments have the following clearance rates by Fiscal Year.

FY1999	23 murders with 21 resolved or 91% clearance.
FY2000	14 murders with 13 resolved or 93% clearance.
FY2001	13 murders with 13 resolved or 100% clearance.
FY2002	14 murders with 13 resolved or 93% clearance.

2. All Alaska law enforcement agencies are required to report homicides within their jurisdictions to the DPS Alaska Homicide Registry. A current recap of reports submitted for the past four years are:

FY1999	48
FY2000	40
FY2001	10
FY2002	21

3. Approximately 80% of notifications to the Missing Persons Clearinghouse are for runaway juveniles, many of which

are repeat runaways throughout the year. The clearinghouse does provide a vital utility to assist all law enforcement agencies when the remains of an unidentified person is located and requires identification. Notifications provided by Alaska law enforcement agencies are indicated below:

FY1999	4,050
FY2000	4,413
FY2001	4,023
FY2002	3,921

To date, the Missing Persons Clearinghouse database holds active information on 1,072 missing persons.

STATEWIDE DRUG ENFORCEMENT UNIT (SDEU)

1. The Statewide Drug Enforcement Unit has increased its investigating efforts into the illegal importation of alcohol into local option communities by assigning two full time investigators. Their efforts are in addition to the investigative activities that all the SDEU members put forth to curb the illegal alcohol sales and possession in the local option communities.
2. The SDEU Airport Interdiction Team has become part of a formal task force by joining efforts with the Drug Enforcement Administration (DEA). While the Alaska Interdiction Task Force (AITF) is sponsored by the DEA, a state trooper sergeant supervises the team. This team has been extremely successful in their efforts to interdict drugs into Alaska via different methods of transportation, primarily the Anchorage International Airport.
3. In Alaska, the Statewide Drug Enforcement Unit has actively coordinated with the Drug Enforcement Administration (DEA) to continue the unit's emphasis on aggressively prosecuting those involved in clandestine laboratories. The effort also involves working closely with Department of Health and Social Services relating to children being put at risk at these illegal sites; and with the Department of Environmental Conservation pertaining to contamination concerns.
4. The Statewide Drug Enforcement Unit continues to coordinate with nearly every law enforcement agency within the state to pursue enforcement of illegal drug and alcohol offenders with the following results during FY2002.

Cases	FY2001	FY2002
	2,764	3,545
Arrests Made		
Possession	281	422
Transporting	176	229
Distributing / Sales	150	173
Cultivating Marijuana	134	147
Clandestine Meth Labs	31	38
Buying / Other	7	8
Total Arrests	786	1,017
Seizures		
Cocaine / Crack	102 lbs.	48.02 lbs.
Marijuana Plants	10,563	7,947
Processed Marijuana	101 lbs.	137.5 lbs.
Methamphetamine	.5 lbs.	4.1 lbs.
Heroin	1.0 oz.	1.09 oz
Alcoholic Beverages	428 gal	618 gal

Statutory and Regulatory Authority

- DPS - Powers and duties of department (AS 44.41.020)

- Alaska State Troopers (AS 18.65.010 - AS 18.65.110)
- Controlled Substances (AS 11.71.010 - AS 11.71.900)
- Department to assist other agencies (AS 18.65.090)
- Document and disseminate information regarding homicides (AS 44.41.040)
- Document and investigate missing persons (AS 18.65.610)
- Investigate fires resulting from crimes (AS 18.70.030)
- Investigate sexual assault and child exploitation (AS 18.65.086)
- Law enforcement duties (AS 18.65.010 - AS 18.65.086)
- Narcotic drug and alcohol enforcement (AS 18.65.085)

**Criminal Investigations Bureau
Component Financial Summary**

All dollars in thousands

	FY2002 Actuals	FY2003 Authorized	FY2004 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	2,156.6	2,356.2	2,366.7
72000 Travel	28.0	57.0	57.0
73000 Contractual	648.3	660.6	674.5
74000 Supplies	59.7	62.3	62.3
75000 Equipment	6.0	0.0	0.0
76000 Land/Buildings	0.0	0.0	0.0
77000 Grants, Claims	0.0	0.0	0.0
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	2,898.6	3,136.1	3,160.5
Funding Sources:			
1004 General Fund Receipts	2,898.6	3,136.1	3,160.5
Funding Totals	2,898.6	3,136.1	3,160.5

Criminal Investigations Bureau
Proposed Changes in Levels of Service for FY2004

No service changes.

Summary of Component Budget Changes
From FY2003 Authorized to FY2004 Governor

All dollars in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2003 Authorized	3,136.1	0.0	0.0	3,136.1
Adjustments which will continue current level of service:				
-Transfer from CIB to Director's Office to Fund Personal Services-ADN 1230056	-43.0	0.0	0.0	-43.0
Proposed budget increases:				
-Increased Variable Benefit Costs: Working Reserve and PERS Rates	67.4	0.0	0.0	67.4
FY2004 Governor	3,160.5	0.0	0.0	3,160.5

Criminal Investigations Bureau

Personal Services Information

	Authorized Positions		Personal Services Costs	
	<u>FY2003</u> <u>Authorized</u>	<u>FY2004</u> <u>Governor</u>		
Full-time	31	31	Annual Salaries	1,611,440
Part-time	0	0	Premium Pay	164,414
Nonpermanent	0	0	Annual Benefits	700,105
			<i>Less 4.92% Vacancy Factor</i>	(121,759)
			Lump Sum Premium Pay	12,500
Totals	31	31	Total Personal Services	2,366,700

Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Accounting Clerk II	1	0	0	0	1
Administrative Clerk II	5	1	0	0	6
Administrative Clerk III	3	0	0	0	3
Administrative Supervisor	1	0	0	0	1
Captain PS	1	0	0	0	1
Lieutenant PS	2	0	0	0	2
Sergeant PS	3	0	0	0	3
State Trooper	11	1	0	2	14
Totals	27	2	0	2	31